Intragovernmental Activity and Balances

2003 Year-End Closing Seminar

August 11, 2003

Presented by FMS/Governmentwide Accounting Financial Reports Division Intragovernmental Policy & Analysis Team



Topics of Discussion

Overview

- Intragovernmental Hierarchies
- Governmentwide Reciprocal Categories
- Intragovernmental Impact on Governmentwide Audit

FMS Intragovernmental Review

- Intragovernmental Reporting & Analysis System (IRAS)
- Intragovernmental Performance Measures

Agency Interfaces

- Intragovernmental Fiduciary Confirmation System (IFCS)
- Intragovernmental Reconciliation Resources & Initiatives (IRRI) Website

Overview

Presented by:

Hayward Trapps, Team Leader Intragovernmental Policy & Analysis

Intragovernmental Hierarchies

- Authority Hierarchy
 - FASAB Standards
 - 2. OMB Bulletin 01-09 (Form & Content)
 - 3. OMB Business Rules
 - 4. Treasury Financial Manual (TFM)
 - Federal Intragovernmental Accounting Policies Guide

Intragovernmental Hierarchies (Cont'd)

- II. Reporting Systems Hierarchy
 - Agencies Core Financial Systems/IPAC & IGTP
 - 2. Closing Package
 - 3. FACTS I
 - 4. IFCS
 - 5. IRAS



Intragovernmental Hierarchies (Cont'd)

- III. Government wide Required Documentation Hierarchy
 - 1. IG AUP
 - 2. CFO Representation
 - 3. Year-End Status of Disposition
 - 4. Quarterly Summary Reconciliation Report
 - 5. IRAS Reports (Based on FACTS & Quarterly Data)

Governmentwide Reciprocal Categories

One to One Relationship . . .

RC, SGL Account, Closing Package Line-Item

• Fiduciary Transactions:

Reciprocal Category	Description	Accounting Impact
01	Investments in Treasury/BPD Securities	Assets/Liabilities related to Principle, Discount Premium, Amort., Debt
02	Interest on Investments: (BPD) and Borrowings (BPD & FFB) with Treasury	Assets/Liabilities related to Interest Receivable/Payable
03	Interest on Investments: (BPD) and Borrowings (BPD & FFB) with Treasury	Revenue/Expense
17	Borrowings from Treasury BPD/FFB	Asset/Liabilities related to Loans Receivable/Payable
21	Employee Benefits: (OPM – Health, Life, Retirement and (Dept of Labor – FECA)	Assets/Liabilities related to Benefits Receivable/Payable
26	Employee Benefits: (OPM – Health, Life, Retirement and (Dept of Labor – FECA)	Revenue/Expense related to Employee Benefits

Non-Fiduciary (Exchange) Transactions:

Reciprocal Description Category		Accounting Impact		
18/19	Transfer Appropriations – without reimbursement and earmarked financing sources	Financing Sources and Earmarked Receipts Transferred In/Out		
22 Buy/Sell Related – A/R vs. A/P		Assets/Liabilities related to Accounts Receivable/Payable, Other Liabilities		
23	Buy/Sell Related – Advances From vs. To	Assets/Liabilities related to Advance, Prepayments From/To, Def Credits		
24	Buy/Sell Related - Cost vs. Revenue	Revenue/Expense related to Goods Sold and Services Rendered		
27 Federal Transfers		Assets/Liabilities related to Transfer Expenditure Receivable/Payable		
28	Unexpended Appropriations	Equity related to Unexpended Approp. Transferred In/Out		

Impact of Reciprocal Categories

RC	FS	SGL	Closing Package Line-Item	SGL	Closing Package Line-Item
01	BS	1610	3.2 Investments	2530	7.2 Debt
18	SOCNP	5720	9.1 Transfer In Without Reimb.	5730	9.2 Trasfer Out Without Reimb.
22	BS	1310	2.2 Accounts Receivable, Net	2110	6.1 Accounts Payable
24	SONC	5100	11.2 Buy/Sell Revenue	6100	6.3 Buy/Sell Cost

Impact on Reciprocal Categories (Cont'd)

		Recipro	ocal Catego	ories Rela	ate to/Con	sistent w	ith	
RC	Reporting Agency/Trading Partner	Description	Audited FS	Closing Package	RSI	FACTS	IRAS	IFCS
01	Dept 20/Dept 28	Investment in Treasury Securities	X	Х	Х	X	Х	Х
22	Dept 20/Dept 28	Accounts Receivable/Payable	Х	Х	Х	Х	Х	

• Impact of Reciprocal Categories, Cont'd

	Results of Agencies Closing Package Reporting								
RC	Reporting Entity	FS Line-Item/Trading Partner Detail	Amount						
01	Dept 20	Debt/Dept 28	\$100 Bil						
22	Dept 20	Accts Recievable/Dept 28	\$750 Bil						
01	Dept 28	Investments/Dept 20	\$100 Bil						
22	Dept 28	Accts Payable/Dept 20	\$ 600 Bil						

Impact of Reciprocal Categories, Cont'd

	US Government Financial Report Eliminations								
RC	Reporting Agency/Trading Partner	Description	Debit	Credit					
01	Dept 20/Dept 28	Investment in Treasury Securities	Debt \$100 Bil	Invest. \$100 Bil					
22	· ·	Accounts	Accts Pay \$ 600 Mil Unrecon. Equity \$150 Mil	Accts Rec. \$ 750 Mil					

Elements of CFO Representation

- A. Financial Statement Consistency with RSI
- в. RSI Consistency with *Closing Package
- c. *Closing Package Consistency with FACTS I
- *Closing Package Reconciliation, by Reciprocal Category with Trading Partner

^{*} Closing Package is required for FY 2004

Elements of IG Agreed Upon Procedures

- A. Attestation to all Elements of CFO Rep.
- в. Review/Comparison Test of IRAS Data (*Closing Package) to Subsidiary Records
- c. Test Intragovernmental Controls for Financial Reporting
- D. Test Reconciliation of Material Intragovernmental Activity/Balances with TP

Impact of Agencies Intragovernmental Reconciliation on the US Gov't FR

- Assurance that the FR is not Viewed as Possible Material Misstatement
- Sets the Table for Meaningful Eliminations
- All Differences will be Adjusted Against Unreconciled Equity Account (identified by Trading Partner & Reciprocal Category)

A Peak Into the Future

- Effective Quarterly Reconciliation Uncovers Material Differences
- Consistent FACTS I, RSI and Closing Package Reporting
- Detail Order Level System Functional for all Elements of Buy/Sell
- Reporting Level System Consolidated for Analysis/Confirmations

A Peak Into the Future, Cont'd

- GAO Concludes:
 - (1) Intragovernmental Out-of-Balance Condition is Immaterial,
 - (2) Elimination of Intragovernmental Activity/Balances is Free from Material Misstatement, and
 - (3) Intragovernmental Internal Controls for Financial Reporting is Deemed Effective at the Federal Entity Level (Based on results of IGAUP) and Governmentwide Level (Based on Testing IRAS and Closing Package Elements).

FMS Intragovernmental Review

Presented by:

Ella Hughes-Bailey Intragovernmental Policy Project Leader

Intragovernmental Reporting and Analysis System (IRAS)

IRAS Concept

- Synthesizes federal entities intragovernmental activity and balances reporting [Quarterly (unaudited) trial balance data, FACTS I, IFCS, and Closing Package (audited) data], by trading partner and reciprocal category.
- Generates reports for submission to 35 CFO/Non-CFO agencies to facilitate reconciliation at the reporting level.

Intragovernmental Reporting and Analysis System (IRAS), Cont'd

IRAS Methodology

- Uploads data files (quarterly intragovernmental trial balance extracts, Quarterly IFCS, FACTS I, and ultimately Closing Package info) in a Relational Database Software Application, supported by Structured Query Language (SQL), using Visual Basic Protocol.
- Translates reporting into reciprocal categories (RC).
- Generates reports and data queries by activating various parameters (e.g., reporting agency, trading partner, RC, SGL, Fund Group within a quick-access, user-friendly, environment).

IRAS Start Screen

Intragovernmental Reporting & Analysis System

IRAS Modules



Reciprocal Categories

-Reports by Reciprocal Category



SGL & Fund Tools/Reports

-ATB Reports -SGL Reports by Partner



Financial Statement Reports

-Reports by Financial Statement Element



Intragovernmental Analysis Reports

-Summary (for Agency CFOs) -Detail (for Agency Working-level staff)



Fiduciary Reports-FACTS vs IFCS

-Investments, Borrowings, DoL, OPM



Category Maintenance Form

-Category Assignment to SGLs



Compare Files

-Changes, Additions, Deletions Between Two FACTS 1 Files



Exit IRAS

Reference Tables Administrative Function

Important Notes for...

8/4/2003



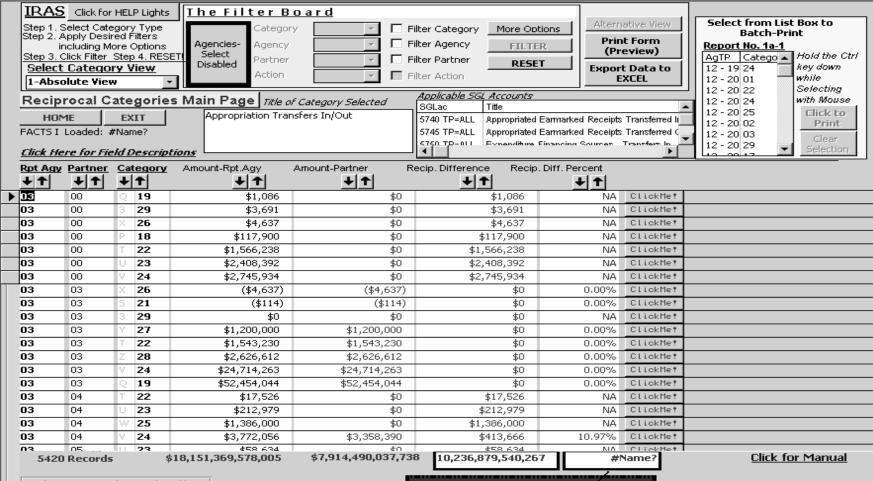
Latest Hyperion Update 3/20/2003, 10:47:00 AM Latest IRAS Update 8/4/2003, 8:15:00 AM

STATUS OF FACTS I ENTRY

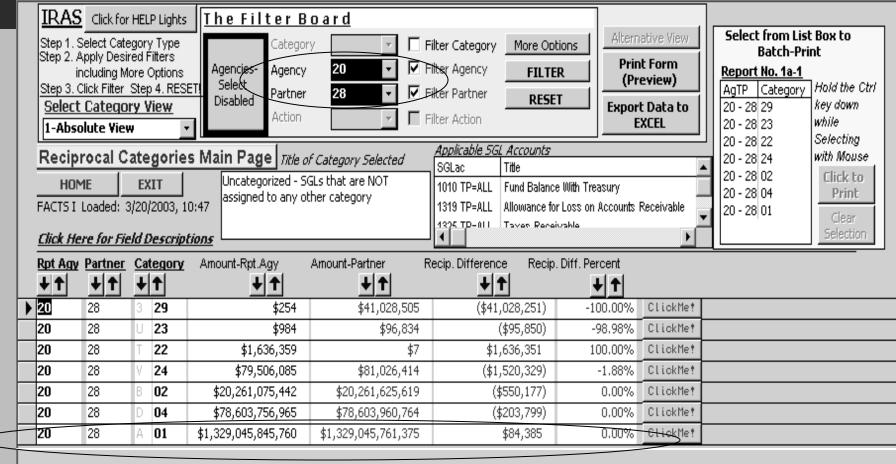
Agen	Agency		:	Total Entere	otal NC Entere	
03		19		19	0	
04		4		4	0	
05		3		3	0	
08		3		2	1	
09		12		7	5	
11		75		67	8	
17		383		336	47	
Totals		2798	3 🗌	2251	545	-

IRAS System Developed by Ben Sussman

Reciprocal Categories: Module 1



Reciprocal Categories Module 1: **Selected Agencies**



Reciprocal Categories Module 1: SGL and Fund Group

Exp to i	e Form D <i>OPT</i> EXCE NCY De	7 Trading Ptr.	<i>gency</i> 20	Trading <u>Partner</u> 28	Category Title Securities Issued by Federal Agencies Under General & Special Authority	
Agy.	TP	Amou	nt SGL	Fund Symbol	Fund Title	
20	28	\$1,329,045,897,000.0	2530	20040500	PUBLIC DEBT PRINCIPAL - BPD	
20	28	(\$51,240.1	3) 2530	20040550	Govt Wide Borrow/Dept-Wide Loan - BPD	

TRADING PARTNER Detail

TP	Agy	Amount	SGL	Fund Symbol	Fund Title	_
20	28	(\$222,640.00)	1611	28008007	DISABILITY INS TRUST FUND	
20	28	\$87,015.27	1613	28008007	DISABILITY INS TRUST FUND	
20	28	\$30,250,000.00	1630	28008007	DISABILITY INS TRUST FUND	_

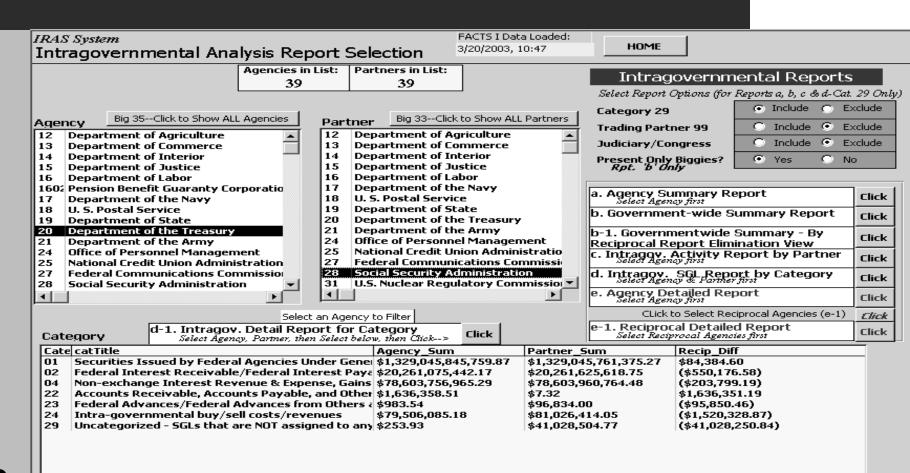
TOTALS

Agency \$1,329,045,845,759.87

Trading Partner \$1,329,045,761,375.27

Difference: \$84,384.60

Intragovernmental Analysis Reports Module 4:



Intragovernmental Activity Report: Treasury (20) vs. SSA (28)

Intragovernme 8/8/2003 Report No. 4c.	ental Reporting and An	alysis System, FMS	
	_	overnmental Activity for Agency 20 partment of the Treas	•
adin g Part ner. — <u>Social</u>	Security Administra	<u>tion</u>	
Category	<u>Agency</u>	<u>Partner</u>	<u>Difference</u>
01	,329,045,845,760	1,329,045,761,375	\$84,385
02	\$20,261,075,442	\$20,261,625,619	(\$550,177)
04	\$78,603,756,965	\$78,603,960,764	(\$203,799)
22	\$1,636,359	\$7	\$1,636,351
23	\$984	\$96,834	(\$95,850)
24	\$79,506,085	\$81,026,414	(\$1,520,329)
29	\$254	\$41,028,505	(\$41,028,251)
Totals:	1,427,991,821,848	§1,428,033,499,519	(\$41,677,670)
Trading Partn 29 – Fed	er eral Trade Commissi	<u>on</u>	
Catego	ny <u>Agency</u>	<u>Partner</u>	<u>Difference</u>
22	\$12,750		\$12,750
24	\$47,091	(\$6,691)	\$53,782

Agency Summary Report: Treasury (20) vs. SSA (28)

Intragovernmental Reporting & Analysis System, FMS

Report No. 4a.

Hyperion Date: 3/20/2003, 10:47 Current Date: 8/8/2003

Summary Intragovernmental FACTS I Reporting

$\mathbf{R}_{\mathbf{f}}$	eporting Agency: 20) Department	of the Treasury		
		Reporting Agency FACTS I Total	Trading Partner FACTS I Total	Di fference	Pct. Diff
00	Partner Undefined	\$168,526,916	\$0	\$168,526,916	NA
11	Office of Administration	\$1,590,666,167	\$6,389,906,308	(\$4,799,240,141)	-75.1%
12	Department of Agriculture	\$80,847,759,428	\$88,927,069,341	(\$8,079,309,913)	-9.1%
13	Department of Commerce	\$295,473,518	\$303,402,736	(\$7,929,218)	-2.6%
14	Department of Interior	\$7,083,942,911	\$7,708,698,734	(\$624,755,823)	-8.1%
15	Department of Justice	\$904,990,451	\$1,562,190,886	(\$657,200,435)	-42.1%
16	Department of Labor	\$99,001,290,848	\$75,144,193,660	\$23,857,097,187	24.1%
17	Department of the Navy	\$1,090,961,407	\$3,645,743,578	(\$2,554,782,171)	-70.1%
18	U. S. Postal Service	\$13,339,301,580	\$13,029,679,290	\$309,622,291	2.3%
19	Department of State	\$12,780,047,472	\$12,759,820,234	\$20,227,238	0.2%
21	Department of the Army	\$171,152,592	\$454,817,458	(\$283,664,865)	-62.4%
24	Office of Personnel Management	\$655,133,970,022	\$655,060,133,883	\$73,836,138	0.0%
25	National Credit Union Administration	\$5,618,969,295	\$5,622,398,770	(\$3,429,475)	-0.1%
27	Federal Communications Commission	\$6,210,745,899	\$6,213,422,300	(\$2,676,401)	0.0%
28	Social Security Administration	\$1,427,991,821,848	\$1,428,033,499,519	(\$41,677,670)	0.0%
29	Federal Trade Commission	\$59,841	(\$6,691)	\$66,532	111.2%

Intragovernmental Performance Measures

Performance		Performance Elements						
Inc	licator	FY 02	FY 03	FY 04	FY 05			
Timelir	ness	- IFCS (Final) - CFO Reps - IG AUP	- Same as FY 02, Plus Status of Disposition (Final)	- Same as FY 03, Plus Quarterly Extract	- Same as FY 04			
Recon Activity 29	ciliation of	- FACTS vs. IFCS - Unexplained Differences with CFA	- Same as FY 02	- Same as FY 03	- Same as FY 04			

Intragovernmental Performance Measures (Cont'd)

Performance	•	Performance Elements			
Indicator	FY 02	FY 03	FY 04	FY 05	
Reliability	- TP Usage	- Same as	- Same as	- Same as	
	(00)	FY 02, Plus	FY 03	FY 04, Plus	
	- Satisfy CFO	TP Usage		Closing	
	Reporting	(99 vs. 20)		Package TP	
	Requirements			Detail	
Consistency/	- FACTS vs.	- Same as	- Same as	- Same as	
Reasonablene	ss FACTS	FY 02	FY 03	FY 04, Plus	
	- CFO Reps.			Closing	
	vs. IG AUP			Package vs.	
	- FACTS vs.			RSI vs. FACTS	
30	RSI				

Agency Interfaces

Presented by:

Sheila Miller IFCS, System Administrator

Intragovernmental Fiduciary Confirmation System (IFCS)

IFCS Access

- Enterprise System Access Request Form (ESAAS)
- Select Only <u>One</u> Role, provide back up for all roles
- Rules of Behavior-signed and returned to FMS
- Agency/fund symbol assignment

Intragovernmental Fiduciary Confirmation System (IFCS), Cont'd

IFCS Confirmation Process

- Central Fiduciary Agencies submit files to FMS
- Files are uploaded into IFCS
- Agencies are able to confirm balances
- Explanations must be provided for all differences
- Agencies are able to view/print current and historical data

Intragovernmental Fiduciary Confirmation System (IFCS), Cont'd

- System Administrators
 - Ella Hughes-Bailey 202-874-6389
 ella.hughes-bailey @fms.treas.gov
 - Sheila Miller 202-874-8305 sheila.miller@fms.treas.gov

Website: http://fmsapps.treas.gov/ias

Website provides:

- A. Regulations & Guidance
 - Federal Intragovernmental Transactions Accounting Policies Guide
 - FACTS I TFM 2-4000 for FY 2003 Reporting
 - U.S. Standard General Ledger
 - OMB Bulletin No. 01-09
 - OMB Memorandum: Business Rules for Intragovernmental Transactions
 - SGL Listing by Reciprocal Categories

в. Forms

- IG Agreed Upon Procedures
- CFO Representations
- Quarterly Summary Reconciliation Status Reports
- Status of Disposition
- ESSAS

c. Reports & Statistics

- Quarterly Report
 - Intragovernmental Activity Report by RC
 - Coming August 2003
- FY03 Reports
 - Fiduciary FACTS vs. IFCS Agency Benefits Report
 - Fiduciary IFCS-FACTS Comparison Report
 - Intragovernmental Activity Report by RC
 - Summary Intragovernmental Analysis Report
 - Coming January 2004

- D. Contact Information:
 - Central Fiduciary Agencies
 - IGET Members
 - Agency Operational Contacts
 - FMS Contact Info
 - For The Intragovernmental Policy & Analysis
 Team

- E. Other Available Resources:
 - Key Intragovernmental Dates
 - Ask a question
 - Update personal contact information
 - IGET Meeting Minutes

Website address: http://fms.treas.gov/irri/index.html